

The Commonwealth of Massachusetts Department of the State Treasurer State House Boston, Mass. 02133

December 9, 2009

The Honorable Steven C. Panagiotakos, Chair Senate Ways and Means Committee State House, Room 212 Boston, MA 02133

The Honorable Charles A. Murphy, Chair House Ways and Means Committee State House, Room 243 Boston, MA 02133

Dear Senator Panagiotakos and Representative Murphy:

Pursuant to Massachusetts General Laws Chapter 10, Section 10, the Office of the State Treasurer and Receiver General and the Executive Office for Administration and Finance hereby submit the current cash flow forecast for fiscal year 2010.

It should be noted that certain cash items, such as the balance of the Stabilization Fund as well as a number of other funds, are required to be categorized as segregated and do not contribute to the Commonwealth's "pool" of non-segregated cash balances. These segregated items are statutorily restricted for a specific purpose.

Highlights of Fiscal Year 2010

Fiscal year* 2010 is based upon the General Appropriation Act (GAA) signed on June 29, 2009 (including the value of all vetoes and subsequent overrides), all supplemental appropriations either filed, enacted or anticipated and includes all prior appropriations continued into fiscal year 2010. Fiscal year 2010 projections are based on actual spending and revenue through October 2009, and estimates for the remainder of fiscal year 2010. Please note that the fiscal year 2010 cash flow forecast projects monthly cash closing balances, and given the variable nature of State cash expenditures and revenues within any month, the daily cash balances may differ greatly from the projected monthly closing balance.

The fiscal year 2010 GAA totaled approximately \$27.047 billion, and was based upon a consensus gross tax estimate of \$18.879 billion. On October 15, 2009, pursuant to Section 9C of Chapter 29 of the Massachusetts General Laws, the Secretary of Administration and Finance

^{*} The use of the term "fiscal year" is generic, meaning the period from July 1, 2009 to June 30, 2010, rather than as the term is specifically defined for budget purposes. This is because for cash purposes the "fiscal year" includes "accounts payable" activity for fiscal year 2010.

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revised the fiscal year 2010 revenue estimate downward by \$600 million, from \$18.879 to \$18.279 billion. On November 24, 2009, the Governor signed legislation that closed the majority, but not all, of the \$600 million projected tax revenue shortfall. This cash flow forecast reflects the budget solutions that were signed into law but does not include solutions that are still pending before the Legislature.

The fiscal year 2010 budget assumes total net transfers from the Lottery of \$937.0 million to fund various commitments appropriated by the Legislature from the State Lottery Fund and the Arts Lottery Fund, including Lottery administrative expenses and \$758.8 million in appropriations for local aid to cities and towns, with the balance, if any, to be transferred to the General Fund for the general activities of the Commonwealth. For fiscal year 2010, the State Lottery Commission is currently projecting net operating revenues of \$903.9 million, which would result in an expected shortfall of \$33.1 million against the assumed \$937.0 million, resulting in a deficit position at the end of fiscal year 2010. It should be noted that the Lottery's fiscal year 2010 projection reflects an expected loss in revenues of approximately \$222.0 million compared to fiscal year 2009 as a result of an \$8.0 million reduction in its advertising budget in the fiscal year 2010 budget.

The Administration has updated its five-year capital investment plan and has determined that the fiscal year 2010 bond cap is \$1.650 billion. The actual size and timing of bond issuances in fiscal year 2010 will be dictated by the capital budget, the pace of capital spending and market conditions. Bond sales are sized and timed to keep up with the projected pace of capital spending. The aggregate amount of fiscal year 2010 borrowing projected for purposes of this cash flow forecast is \$1.732 billion, which will fund a portion of the \$1.650 billion bond cap and \$360.0 million for fiscal year 2009 and 2010 spending for the accelerated bridge program projected in this cash flow forecast. The balance of the projected capital spending will be funded with the \$278.0 million of unexpended bond proceeds at the start of fiscal year 2010.

On August 4, 2009, the State Treasurer sold commercial paper (as revenue anticipation notes) in the aggregate principal amount of \$300.0 million to support the state's cash flow. On September 22, 2009, the State Treasurer issued revenue anticipation notes in the aggregate principal amount of \$1.2 billion as additional support for the State's cash flow in fiscal year 2010. The commercial paper issued in August was repaid with the proceeds from the September RAN issuance. The revenue anticipation notes issued in September mature as follows: \$350.0 million on April 29, 2010, \$425.0 million on May 27, 2010, and \$425.0 million on June 24, 2010.

On December 1, 2009, the State Treasurer sold general obligation bonds (as Build America Bonds, a program authorized by the federal American Recovery and Reinvestment Act of 2009) in the aggregate principal amount of \$956.45 million to fund various capital projects throughout the Commonwealth. The transaction closed on Tuesday, December 8, 2009, and bond proceeds will be segregated from the general fund until they are allocated to capital spending that has occurred and been initially funded by the general fund. \$300.0 million of commercial paper (as bond anticipation notes) was issued on December 4, 2009 to facilitate the allocation and reimbursement process. The commercial paper is expected to remain outstanding for a short period of time. The fiscal year 2010 projection shows an overall decline in the non-segregated cash balance from \$805.3 million to \$785.7 million.

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Treasury, Administration and Finance, and Comptroller staffs continue to meet regularly to monitor the status of the Commonwealth's cash position. Please feel free to contact our respective staffs if you require additional information.

Sincerely,

Timothy P. Cahill

Treasurer and Receiver General

Jay Gonzalez

Secretary of Administration and Finance

Enclosures

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(millions)	Jul-09 ACT	Aug-09	Sep-09 ACT	Oct-09	Nov-09 Est	Dec-09 Est	Jan-10 Est	Feb-10 Est	Mar-10 Est	Apr-10 Est	May-10 Est	Jun-10 Est	Total FY 2010
OPENING NON-SEGREGATED OPERATING CASH BALANCE:			\$837.7	-	\$703.4	\$548.1	\$630.7	\$862.3	\$400.4	\$412.0	\$1,198.6	\$1,232.7	\$805.3
	\$805.3	\$581.8	\$837.7	\$1,033.0	\$703.4	\$548.1	\$630.7	\$802.3	5400.4	5412.0	\$1,190.0	\$1,232.7	\$805.3
OPERATING ACTIVITIES:						1393	130	19199					
Budgetary Funds:	04 400 5	04.040.0	04 707 0	04 000 0	04 400 0	04.744.7	04 000 4	04 405 0	00 400 0	60 004 0	04 540 0	64 005 0	640.070.5
Tax Revenue	\$1,180.5		The state of the s	\$1,336.9	\$1,403.3	\$1,711.7	\$1,906.4	\$1,425.6	\$2,132.9	\$2,381.2	\$1,540.8	\$1,995.9	\$19,970.5
Federal Reimbursements	\$476.5	\$754.3	\$851.9	\$546.8	\$636.5	\$714.5	\$611.6	\$570.5	\$1,069.2	\$738.5	\$929.7	\$986.4	\$8,886.3
Other Budgetary Revenue	\$135.4	\$134.9	\$149.6	\$236.4	\$37.1	\$275.8	\$146.5	\$93.0	\$85.5	\$535.3	\$175.7	\$111.2	\$2,116.5
Transfer from/(to) Stabilization Fund	\$0.0	\$199.0	\$0.0	\$0.0	\$0.0	\$35.8	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$234.8
Total Budgetary Revenue/Inflows	\$1,792.4	\$2,306.5	\$2,738.8	\$2,120.1	\$2,076.9	\$2,737.8	\$2,664.5	\$2,089.0	\$3,287.5	\$3,655.0	\$2,646.1	\$3,093.5	\$31,208.1
Local Aid	\$8.5	\$0.2	\$1,179.7	\$0.0	\$49.0	\$1,184.8	\$44.2	\$18.0	\$1,158.5	\$22.8	\$46.2	\$1,082.9	\$4,794.8
Tax Refunds	\$44.8	\$42.2	\$78.5	\$294.6	\$111.0	\$34.1	\$100.5	\$466.4	\$349.6	\$369.3	\$37.2	\$71.1	\$1,999.2
Debt Service for General Obligation (incl CA/T)	\$137.2	\$434.5	\$129.7	\$84.9	\$115.7	\$162.1	\$163.3	\$243.8	\$98.5	\$30.6	\$147.2	\$68.2	\$1,815.6
Debt Service for Special Obligations	\$16.3	\$8.2	\$3.3	\$0.0	\$7.0	\$22.0	\$22.0	\$7.0	\$7.0	\$7.0	\$7.0	\$7.0	\$113.8
Debt Service for GANS	\$0.0	\$0.0	(\$0.0)	\$0.0	\$0.0	\$20.1	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$16.6	\$36.7
Other Budgetary Expenditures	\$2,093.8	\$1,767.4	\$1,651.7	\$1,921.4	\$1,702.6	\$1,697.3	\$1,665.1	\$1,550.2	\$1,711.3	\$1,601.0	\$1,619.4	\$1,613.5	\$20,594.7
Total Budgetary Expenditures/Outflows	\$2,300.5	\$2,252.4	\$3,042.8	\$2,300.9	\$1,985.3	\$3,120.4	\$1,995.1	\$2,285.4	\$3,324.9	\$2,030.7	\$1,857.0	\$2,859.4	\$29,354.9
Net Budgetary Funds	(\$508.2)	\$54.0	(\$304.0)	(\$180.9)	\$91.6	(\$382.6)	\$669.4	(\$196.4)	(\$37.3)	\$1,624.3	\$789.2	\$234.1	\$1,853.2
Non Budgetary Funds (Non Budgetary, Higher Ed and Trust Funds)										PATRICI		a area va	
Lottery Revenue	\$109.8	\$172.6	\$111.8	\$117.0	\$130.0	\$150.0	\$135.0	\$125.0	\$140.0	\$130.0	\$130.0	\$150.0	\$1,601.2
Pension Receipts (PRIM and Annuity Receipts)	\$185.7	\$176.3	\$173.9	\$192.9	\$165.0	\$179.3	\$165.0	\$165.0	\$166.0	\$165.0	\$165.0	\$204.0	\$2,103.4
Transfer in for Non Pooled Fund Payments	\$234.0	\$16.3	\$236.7	\$85.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$572.0
Other Non Budgetary Revenue	\$337.5	\$360.9	\$364.3	\$391.1	\$480.0	\$580.0	\$205.0	\$235.0	\$345.0	\$225.0	\$185.0	\$243.0	\$3,951.8
Total Non Budgetary Revenue/Inflows	\$867.0	\$726.1	\$886.6	\$786.0	\$775.0	\$909.3	\$505.0	\$525.0	\$651.0	\$520.0	\$480.0	\$597.0	\$8,228.3
Lottery Payments	\$43.0	\$74.8	\$67.3	\$55.5	\$56.5	\$63.8	\$48.6	\$61.7	\$60.2	\$55.5	\$55.0	\$61.0	\$702.9
MBTA Sales Tax	\$55.2	\$90.0	\$54.4	\$49.6	\$63.5	\$65.0	\$63.5	\$63.5	\$64.5	\$63.5	\$63.5	\$65.1	\$761.4
Control of the Contro		10,000,000	120000000000000000000000000000000000000	and the second	100000000000000000000000000000000000000	2000		100000000000000000000000000000000000000	\$36.5	\$0.0	\$0.0	\$36.5	\$147.0
MBTA Assessments	\$0.0	\$0.0	\$37.5	\$0.0	\$0.0	\$36.5	\$0.0	\$0.0	Million and the	100000000000000000000000000000000000000		200000000000000000000000000000000000000	100 CO
MSBA Payments	\$49.7	\$54.7	\$51.7	\$47.2	\$169.8	\$55.0	\$50.5	\$50.5	\$54.5	\$50.5	\$50.5	\$55.1	\$739.6
Pension Payments	\$279.5	\$280.4	\$285.4	\$286.8	\$267.3	\$298.3	\$399.3	\$267.3	\$268.3	\$267.3	\$267.3	\$306.3	\$3,473.9
Non Pooled Fund Payments	\$302.6	\$206.2	\$459.9	\$211.9	(\$335.5)	(\$194.0)	\$31.7	\$8.6	(\$124.4)	\$14.8	\$60.3	(\$11.4)	\$630.7
Other Non Budgetary Expenditures	\$83.8	\$72.9	\$186.2	\$68.8	\$580.0	\$508.0	\$340.0	\$350.0	\$443.0	\$350.0	\$305.0	\$328.0	\$3,615.7
Total Non Budgetary Expenditures/Outflows	\$813.8	\$779.0	\$1,142.4	\$719.8	\$801.6	\$832.6	\$933.6	\$801.6	\$802.6	\$801.6	\$801.6	\$840.6	\$10,071.2
Net Non Budgetary Funds	\$53.2	(\$52.9)	(\$255.7)	\$66.2	(\$26.6)	\$76.7	(\$428.6)	(\$276.6)	(\$151.6)	(\$281.5)	(\$321.6)	(\$243.6)	(\$1,842.9)
Undesignated Revenue/Inflows and Expenditures/Outflows:													
Investment Earnings	\$0.5	\$3.1	\$0.7	\$2.2	\$1.0	\$1.0	\$1.0	\$1.0	\$1.0	\$1.0	\$1.0	\$1.0	\$14.4
Other Funds/3rd Party	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
Net Undesignated Revenue/Inflows and Expenditures/Outflows	\$0.5	\$3.1	\$0.7	\$2.2	\$1.0	\$1.0	\$1.0	\$1.0	\$1.0	\$1.0	\$1.0	\$1.0	\$14.4
NET OPERATING ACTIVITIES	(\$454.4)	\$4.2	(\$559.1)	(\$112.5)	\$66.0	(\$304.9)	\$241.8	(\$472.0)	(\$188.0)	\$1,343.7	\$468.5	(\$8.5)	\$24.7
FEDERAL GRANTS:										THE RESERVE			
Total Federal Grants Revenue/Inflows	\$611.2	\$174.1	\$161.3	\$159.8	\$260.7	\$202.1	\$453.4	\$210.5	\$211.4	\$212.6	\$198.8	\$262.1	\$3,118.1
Total Federal Grants Expenditures/Outflows	\$195.2	\$214.6	\$160.0	\$169.1	\$271.1	\$199.4	\$463.5	\$200.4	\$211.8	\$212.7	\$198.2	\$264.7	\$2,760.8
NET FEDERAL GRANTS	\$416.0	(\$40.5)	\$1.3	(\$9.3)	(\$10.4)	\$2.8	(\$10.2)	\$10.1	(80.4)	(\$0.0)	\$0.6	(\$2.6)	\$357.3
CAPITAL FUNDS:	φ410.0	(040.0)	ψ1.0	(85.0)	1910.73	02,0	16.16.67	910.1	199/37	190.07	40.0	100.07	Ψουν.ο
The state of the s				1 T T W			100						
Capital Revenue/Inflows:				0101					0000	004.0	0040	004.0	05545
Capital Inflow from Federal Reimbursements	\$70.0	\$43.3	\$6.7	\$40.1	\$70.4	\$66.1	\$75.0	\$43.7	\$38.2	\$31.9	\$34.6	\$34.6	\$554.5
Capital Inflow from Financing Activities:							arter accession		Annual Control		municipal and		
Capital Inflow to General Fund from Segregated GO Bond proceeds	\$0.0	\$194.8	\$83.8	\$0.0	\$0.0	\$518.8	\$148.6	\$123.6	\$128.5	\$180.4	\$182.7	\$342.7	\$1,903.9
Total Capital Revenue/Inflows	\$70.0	\$238.1	\$90.4	\$40.1	\$70.4	\$584.9	\$223.6	\$167.3	\$166.7	\$212.3	\$217.2	\$377.3	\$2,458.4
Total Capital Expenditures/Outflows:	\$255.0	\$245.9	\$255.1	\$247.9	\$149.5	\$200.1	\$223.6	\$167.3	\$166.7	\$212.3	\$217.2	\$377.3	\$2,717.9
NET CAPITAL FUNDS	(\$185.0)	(\$7.8)	(\$164.7)	(\$207.7)	(S79.1)	\$384.8	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	(\$259.5)
FINANCING ACTIVITIES:			1							TO NOTE OF	MESCLO)		
Cash Flow Financing Activities Inflows:						Seller III							
Commercial Paper	\$0.0	\$300.0	\$0.0	\$0.0	\$0.0	\$300.0	\$0.0	\$0.0	\$200.0	\$0.0	\$0.0	\$0.0	\$800.0
Revenue Anticipation Notes (RANS)	\$0.0	\$0.0	\$1,217.9	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$1,217.9
Total Cash Flow Financing Activities Inflows	\$0.0	\$300.0		\$0.0	\$0.0	\$300.0	\$0.0	\$0.0	\$200.0	\$0.0	\$0.0	\$0.0	\$2,017.9
Cash Flow Financing Activities Outflows:	\$0.0	\$300.0	91,217.9	φυ.υ	Ψ0.0	\$300.0	Ψ0.0	Ψ0.0	\$2.00.0	00.0	90.0	\$0.5	\$44,017.0
Commercial Paper – (Principal + Interest)	60.0	\$0.0	\$300.2	\$0.0	\$0.0	\$300.0	\$0.0	\$0.0	\$0.0	\$200.0	\$0.0	\$0.0	\$800.2
	\$0.0		- 40				\$0.0	\$0.0	\$0.0		\$435.0	\$436.0	\$1,228.0
RANS – (Principal + Interest)	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0							
Total Cash Flow Financing Activities Outflows	\$0.0		\$300.2	\$0.0	\$0.0	\$300.0	\$0.0	\$0.0	\$0.0	\$557.0	\$435.0	\$436.0	\$2,028.2
NET FINANCING ACTIVITIES	\$0.0		\$917.7	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$200.0	(\$557.0)	(\$435.0)	(\$436.0)	(\$10.3)
ENDING NON-SEGREGATED OPERATING CASH BALANCE:	\$581.8	\$837.7	\$1,033.0	\$703.4	\$548.1	\$630.7	\$862.3	\$400.4	\$412.0	\$1,198.6	\$1,232.7	\$785.7	\$785.7
SEGREGATED BOND FUNDS:	Total Bar		Trans.				Baginet			24636			Principles
Segregated Bond Funds (Closing Balance)	\$263.6	\$83.8	\$0.0	\$0.0	\$0.0	\$431.2	\$282.7	\$509.0	\$380.5	\$200.1	\$367.4	\$24.7	\$24.7
General Obligation and Gas Tax Bonds	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0		\$0.0	\$350.0	\$0.0	\$0.0	\$350.0	\$0.0	\$1,650.0
	A STATE OF THE PARTY OF THE PAR	Name and Address of the Owner, where the Owner, which is the Owner, where the Owner, which is the Owner, where the Owner, which is the Owner, which i	_	COLUMN TWO IS NOT	TOTAL PROPERTY.			THE REAL PROPERTY AND ADDRESS OF THE PERSON NAMED IN	THE RESERVE OF THE PERSON NAMED IN		THE RESERVE OF THE PERSON NAMED IN		

CASH AND INVESTMENTS AS OF JULY 31, 2008

Cash Investments		\$ 175.475 <u>840.001</u>
Total Less float (actual)		\$1,015.476 (183.006)
		<u>\$ 832.470</u>
Segregated bond funds Non-segregated cash		\$ 102.748 <u>832.470</u>
Total		<u>\$ 935.218</u>
	CASH AND INV AS OF OCTOB	
Cash Investments		\$ 302.846
Total Less float (actual)		\$1,459.847 (369.456)
		<u>\$1,090.391</u>
Segregated bond funds Non-segregated cash		\$ 31.687 _1,090.391
Total		<u>\$1,122.078</u>
	CASH AND INV AS OF JANUA	
Cash Investments		\$ 267.940 _1,246.237
Total Less float (actual)		\$1,514.177 (238.487)
		<u>\$1,275.690</u>
Segregated bond funds Non-segregated cash		\$ 31.870 _1,275.690
Total		<u>\$1,307.560</u>

CASH AND INVESTMENTS AS OF APRIL 30, 2009

Cash Investments		\$ 395.358 915.237
Total Less float (actual)		\$1,310.595 (280.365)
		\$1,030.230
Segregated bond funds Non-segregated cash		\$ 31.972
Total		\$1,062.202
	CASH AND INVESTMENTS AS OF JULY 31, 2009	
Cash Investments		\$ 302.960 506.741
Total Less float (actual)		\$ 809.701 (227.902)
		<u>\$ 581.799</u>
Segregated bond funds Non-segregated cash		\$ 304.604 581.799
Total		<u>\$ 886.403</u>
	CASH AND INVESTMENTS AS OF OCTOBER 31, 2009	
Cash Investments		\$ 570.053 443.738
Total Less float (actual)		\$1,013.791 _(310.443)
		\$ 703.348
Segregated bond funds Non-segregated cash		\$ 0.000 703.348
Total	# 7	<u>\$ 703.348</u>